Union Calendar No. 297

111TH CONGRESS 2D SESSION

H. R. 5320

[Report No. 111-524]

To amend the Safe Drinking Water Act to increase assistance for States, water systems, and disadvantaged communities; to encourage good financial and environmental management of water systems; to strengthen the Environmental Protection Agency's ability to enforce the requirements of the Act; to reduce lead in drinking water; to strengthen the endocrine disruptor screening program; and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 18, 2010

Mr. WAXMAN (for himself and Mr. MARKEY of Massachusetts) introduced the following bill; which was referred to the Committee on Energy and Commerce

July 1, 2010

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on May 18, 2010]

A BILL

To amend the Safe Drinking Water Act to increase assistance for States, water systems, and disadvantaged communities; to encourage good financial and environmental management of water systems; to strengthen the Environmental Protection Agency's ability to enforce the requirements of the Act; to reduce lead in drinking water; to strengthen the endocrine disruptor screening program; and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; REF-
- 4 ERENCES.
- 5 (a) Short Title.—This Act may be cited as the "As-
- 6 sistance, Quality, and Affordability Act of 2010".
- 7 (b) Table of Contents of this
- 8 Act is as follows:
 - Sec. 1. Short title; table of contents; references.
 - Sec. 2. Technical assistance for small public water systems.
 - Sec. 3. Prevailing wages.
 - Sec. 4. Use of funds.
 - Sec. 5. Requirements for use of American materials.
 - Sec. 6. Data on variances, exemptions, and persistent violations.
 - Sec. 7. Assistance for restructuring.
 - Sec. 8. Priority and weight of applications.
 - Sec. 9. Disadvantaged communities.
 - Sec. 10. Administration of State loan funds.
 - Sec. 11. State revolving loan funds for American Samoa, Northern Mariana Islands, Guam, and the Virgin Islands.
 - Sec. 12. Authorization of appropriations.
 - Sec. 13. Negotiation of contracts.
 - Sec. 14. Affordability of new standards.
 - Sec. 15. Focus on lifecycle costs.
 - Sec. 16. Enforcement.
 - Sec. 17. Reducing lead in drinking water.
 - Sec. 18. Endocrine disruptor screening program.
 - Sec. 19. Presence of pharmaceuticals and personal care products in sources of drinking water.
 - Sec. 20. Electronic reporting of compliance monitoring data to the Administrator.
- 9 (c) References.—Except as otherwise specified,
- 10 whenever in this Act an amendment is expressed in terms
- 11 of an amendment to a section or other provision, the ref-
- 12 erence shall be considered to be made to a section or other
- 13 provision of the Safe Drinking Water Act (42 U.S.C. 300f
- 14 et seq.).

1 SEC. 2. TECHNICAL ASSISTANCE FOR SMALL PUBLIC WATER

SYSTEMS.

- 3 Subsection (e) of section 1442 (42 U.S.C. 300j–1(e))
- 4 is amended to read as follows:
- 5 "(e) Technical Assistance.—
- 6 "(1) In General.—The Administrator, directly
 7 or through grants or cooperative agreements with
 8 nonprofit organizations, may provide technical assist9 ance to small public water systems to enable such sys10 tems to achieve and maintain compliance with appli11 cable national primary drinking water regulations.
 - "(2) Types of Assistance.—Technical assistance under paragraph (1) may include onsite technical assistance and compliance assistance; circuitrider and multi-State regional technical assistance programs; training; assistance with implementing source water protection programs; assistance with increasing water or energy efficiency; assistance with designing, installing, or operating sustainable energy infrastructure to produce or capture sustainable energy on site or through water transport; assistance with developing technical, financial, and managerial capacity; assistance with long-term infrastructure planning; assistance with applying for funds from a State loan fund under section 1452; and assistance

with implementation of monitoring plans, rules, regu lations, and water security enhancements.

"(3) PRIORITY.—In providing assistance under this subsection, the Administrator shall give priority to assistance that will promote compliance with national primary drinking water standards, public health protection, and long-term sustainability of small public water systems. In awarding grants and cooperative assistance under paragraph (1) to non-profit organizations, the Administrator shall (subject to the preceding sentence) give greater weight to non-profit organizations that, as determined by the Administrator, are most qualified and most effective and that, as determined by the Administrator using information where available, are providing the types of technical assistance that are preferred by small public water systems.

"(4) Competitive procedures.—It is the presumption of Congress that any award of assistance under this subsection will be awarded using competitive procedures based on merit. If assistance is awarded under this subsection using procedures other than competitive procedures, the Administrator shall submit to the Congress, within 90 days of the award

decision, a report explaining why competitive proce dures were not used.

"(5) FUNDING.—

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- "(A) AUTHORIZATION OF APPROPRIA-TIONS.—There is authorized to be appropriated to carry out this subsection \$20,000,000 for each of fiscal years 2011 through 2015.
- "(B) Prohibition on Earmarks.—No funds made available under this subsection may be used to carry out a provision or report language included primarily at the request of a Member, Delegate, Resident Commissioner, or Senatorproviding, authorizing, mending a specific amount of discretionary budget authority, credit authority, or other spending authority for a contract, loan, loan guarantee, grant, loan authority, or other expenditure with or to an entity, or targeted to a specific State, locality, or congressional district, other than through a statutory or administrative formula-driven or competitive award process.
- "(C) Lobbying expenses.—No portion of any State loan fund established under section 1452 and no portion of any funds made avail-

able under this subsection may be used for lobbying expenses.

"(D) Indian tribes.—Of the total amount
made available under this section for each fiscal
year, 3 percent shall be used for technical assistance to public water systems owned or operated
by Indian Tribes.".

8 SEC. 3. PREVAILING WAGES.

9 Subsection (e) of section 1450 (42 U.S.C. 300j-9) is 10 amended to read as follows:

"(e) Labor Standards.—

"(1) In General.—The Administrator shall take such action as the Administrator determines to be necessary to ensure that each laborer and mechanic employed by a contractor or subcontractor in connection with a construction project financed, in whole or in part, by a grant, loan, loan guarantee, refinancing, or any other form of financial assistance provided under this title (including assistance provided by a State loan fund established under section 1452) is paid wages at a rate of not less than the wages prevailing for the same type of work on similar construction in the immediate locality, as determined by the Secretary of Labor in accordance with sub-

1	chapter IV of chapter 31 of title 40, United States
2	Code.
3	"(2) Authority of Secretary of Labor.—
4	With respect to the labor standards specified in this
5	subsection, the Secretary of Labor shall have the au-
6	thority and functions established in Reorganization
7	Plan Numbered 14 of 1950 (5 U.S.C. App.) and sec-
8	tion 3145 of title 40, United States Code.".
9	SEC. 4. USE OF FUNDS.
10	Section $1452(a)(2)$ (42 U.S.C. $300j-12(a)(2)$) is
11	amended—
12	(1) by striking "Except as otherwise" and insert-
13	ing the following:
14	"(A) In general.—Except as otherwise";
15	(2) by striking "Financial assistance under this
16	section" and inserting the following:
17	"(B) Permissible expenditures.—Fi-
18	nancial assistance under this section";
19	(3) by striking "The funds may also be used"
20	and inserting the following:
21	"(D) Certain loans.—Financial assist-
22	ance under this section may also be used";
23	(4) by striking "The funds shall not be used"
24	and inserting the following:

1	$\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ $
2	under this section shall not be used";
3	(5) by striking "Of the amount credited" and in-
4	serting the following:
5	"(F) Set-Aside.—Of the amount credited";
6	(6) in subparagraph (B) (as designated by para-
7	graph (2)) by striking "(not" and inserting "(includ-
8	ing expenditures for planning, design, siting, and as-
9	sociated preconstruction activities, for replacing or re-
10	habilitating aging treatment, storage, or distribution
11	facilities of public water systems, or for producing or
12	capturing sustainable energy on site or through the
13	transportation of water through the public water sys-
14	tem, but not"; and
15	(7) by inserting after such subparagraph (B) the
16	following:
17	"(C) Sale of Bonds.—If a State issues
18	revenue or general obligation bonds to provide
19	all or part of the State contribution required by
20	subsection (e), and the proceeds of the sale of
21	such bonds will be deposited into the State loan
22	fund—
23	"(i) financial assistance made avail-
24	able under this section may be used by the

1	State as security for payment of the prin-
2	cipal and interest on such bonds; and
3	"(ii) interest earnings of the State loan
4	fund may be used by the State as revenue
5	for payment of the principal and interest
6	on such bonds.".
7	SEC. 5. REQUIREMENTS FOR USE OF AMERICAN MATE-
8	RIALS.
9	Section 1452(a) (42 U.S.C. 300j-12(a)) is amended by
10	adding at the end the following new paragraph:
11	"(4) Requirements for use of American ma-
12	TERIALS.—
13	"(A) In General.—Notwithstanding any
14	other provision of law, none of the funds made
15	available by a State loan fund as authorized
16	under this section may be used for a project for
17	the construction, alteration, maintenance, or re-
18	pair of a public water system unless the steel,
19	iron, and manufactured goods used in such
20	project are produced in the United States.
21	(B) Exceptions.—Subparagraph (A)
22	shall not apply in any case in which the Admin-
23	istrator (in consultation with the Governor of the
24	State) finds that—

1	"(i) applying subparagraph (A) would
2	be inconsistent with the public interest;
3	"(ii) steel, iron, and manufactured
4	goods are not produced in the United States
5	in sufficient and reasonably available quan-
6	tities and of a satisfactory quality; or
7	"(iii) inclusion of steel, iron, and man-
8	ufactured goods produced in the United
9	States will increase the cost of the overall
10	project by more than 25 percent.
11	"(C) Public notification and written
12	JUSTIFICATION FOR WAIVER.—If the Adminis-
13	trator determines that it is necessary to waive
14	the application of subparagraph (A) based on a
15	finding under subparagraph (B), the Adminis-
16	trator shall—
17	"(i) not less than 15 days prior to
18	waiving application of subparagraph (A),
19	provide public notice and the opportunity
20	to comment on the Administrator's intent to
21	issue such waiver; and
22	"(ii) upon issuing such waiver, publish
23	in the Federal Register a detailed written
24	justification as to why the provision is
25	being waived.

1	"(D) Consistency with international
2	AGREEMENTS.—This paragraph shall be applied
3	in a manner consistent with United States obli-
4	gations under international agreements.".
5	SEC. 6. DATA ON VARIANCES, EXEMPTIONS, AND PER-
6	SISTENT VIOLATIONS.
7	Section $1452(b)(2)$ (42 U.S.C. $300j-12(b)(2)$) is
8	amended—
9	(1) in subparagraph (B), by striking "and" at
10	$the \ end;$
11	(2) in subparagraph (C), by striking the period
12	at the end and inserting "; and"; and
13	(3) by adding at the end the following:
14	"(D) a list of all water systems within the
15	State that have in effect an exemption or vari-
16	ance for any national primary drinking water
17	regulation or that are in persistent violation of
18	the requirements for any maximum contaminant
19	level or treatment technique under a national
20	primary drinking water regulation, including
21	identification of—
22	"(i) the national primary drinking
23	water regulation in question for each such
24	exemption, variance, or violation; and

1	"(ii) the date on which the exemption
2	or variance came into effect or the violation
3	began.".
4	SEC. 7. ASSISTANCE FOR RESTRUCTURING.
5	(a) Definition.—Section 1401 (42 U.S.C. 300f) is
6	amended by adding at the end the following:
7	"(17) Restructuring.—The term 'restruc-
8	turing' means changes in operations (including own-
9	ership, management, cooperative partnerships, joint
10	purchasing arrangements, consolidation, and alter-
11	native water supply).".
12	(b) Restructuring.—Clause (ii) of section
13	1452(a)(3)(B) (42 U.S.C. 300j–12(a)(3)(B)) is amended by
14	striking "changes in operations (including ownership, man-
15	agement, accounting, rates, maintenance, consolidation, al-
16	ternative water supply, or other procedures)" and inserting
17	"restructuring".
18	SEC. 8. PRIORITY AND WEIGHT OF APPLICATIONS.
19	(a) Priority.—Section 1452(b)(3) (42 U.S.C. 300j-
20	12(b)(3)) is amended—
21	(1) in subparagraph (A)—
22	(A) in clause (ii), by striking "and" at the
23	end;
24	(B) in clause (iii), by striking the period at
25	the end and insertina ": and": and

1	(C) by adding at the end the following:
2	"(iv) improve the ability of systems to
3	protect human health and comply with the
4	requirements of this title affordably in the
5	future.";
6	(2) by redesignating subparagraph (B) as sub-
7	paragraph (D);
8	(3) by inserting after subparagraph (A) the fol-
9	lowing:
10	"(B) Affordability of New Stand-
11	ARDS.—For any year in which enforcement be-
12	gins for a new national primary drinking water
13	standard, each State that has entered into a cap-
14	italization agreement pursuant to this section
15	shall evaluate whether capital improvements re-
16	quired to meet the standard are affordable for
17	disadvantaged communities in the State. If the
18	State finds that such capital improvements do
19	not meet affordability criteria for disadvantaged
20	communities in the State, the State's intended
21	use plan shall provide that priority for the use
22	of funds for such year be given to public water
23	systems affected by the standard and serving dis-
24	$advantaged\ communities.$

1	"(C) Weight given to applications.—
2	After determining priority under subparagraphs
3	(A) and (B), an intended use plan shall provide
4	that the State will give greater weight to an ap-
5	plication for assistance if the application con-
6	tains—
7	"(i) a description of measures under-
8	taken by the system to improve the manage-
9	ment and financial stability of the system,
10	which may include—
11	"(I) an inventory of assets, in-
12	cluding a description of the condition
13	of the assets;
14	"(II) a schedule for replacement of
15	assets;
16	"(III) an audit of water losses;
17	"(IV) a financing plan that fac-
18	tors in all lifecycle costs indicating
19	sources of revenue from ratepayers,
20	grants, bonds, other loans, and other
21	sources to meet the costs; and
22	"(V) a review of options for re-
23	structuring;

1	"(ii) a demonstration of consistency
2	with State, regional, and municipal water-
3	shed plans;
4	"(iii) a water conservation plan con-
5	sistent with guidelines developed for such
6	plans by the Administrator under section
7	1455(a); and
8	"(iv) a description of measures under-
9	taken by the system to improve the effi-
10	ciency of the system or reduce the system's
11	environmental impact, which may in-
12	clude—
13	"(I) water efficiency or conserva-
14	tion, including the rehabilitation or re-
15	placement of existing leaking pipes;
16	"(II) use of reclaimed water;
17	"(III) actions to increase energy
18	$\it efficiency;$
19	"(IV) actions to generate or cap-
20	ture sustainable energy on site or
21	through the transportation of water
22	through the system;
23	"(V) actions to protect source
24	water;

1	"(VI) actions to mitigate or pre-
2	vent corrosion, including design, selec-
3	tion of materials, selection of coating,
4	and cathodic protection; and
5	"(VII) actions to reduce disinfec-
6	tion byproducts."; and
7	(4) in subparagraph (D) (as redesignated by
8	paragraph (2)) by striking "periodically" and insert-
9	ing "at least biennially".
10	(b) Guidance.—Section 1452 (42 U.S.C. 300j-12) is
11	amended—
12	(1) by redesignating subsection (r) as subsection
13	(s); and
14	(2) by inserting after subsection (q) the fol-
15	lowing:
16	"(r) Small System Guidance.—The Administrator
17	may provide guidance and, as appropriate, tools, meth-
18	odologies, or computer software, to assist small systems in
19	undertaking measures to improve the management, finan-
20	cial stability, and efficiency of the system or reduce the sys-
21	tem's environmental impact.".
22	SEC. 9. DISADVANTAGED COMMUNITIES.
23	(a) Assistance To Increase Compliance.—Section
24	1452(b)(3) (42 U.S.C. 300j-12(b)(3)), as amended, is fur-
25	ther amended by adding at the end the following:

1 "(E) Assistance to increase compli-2 ANCE.—A State's intended use plan shall provide 3 that, of the funds received by the State through 4 a capitalization grant under this section for a 5 fiscal year, the State will, to the extent that there 6 are sufficient eligible project applications, reserve 7 not less than 6 percent to be spent on assistance 8 under subsection (d) to public water systems in-9 cluded in the State's most recent list under para-10 graph (2)(D).". Assistance 11 *(b)* FORDISADVANTAGED Commu-NITIES.—Section 1452(d) (42 U.S.C. 300j-12(d)) is amend-13 ed— 14 (1) in paragraph (1), by adding at the end the 15 following: "Such additional subsidization shall di-16 rectly and primarily benefit the disadvantaged com-17 munity."; and 18 (2) in paragraph (3), by inserting ", or portion 19 of a service area," after "service area". 20 (c) Affordability Criteria.—Section 1452(d)(3) is 21 amended by adding at the end: "Each State that has entered into a capitalization agreement pursuant to this sec-23 tion shall, in establishing affordability criteria, consider, solicit public comment on, and include as appropriate—

1	"(A) the methods or criteria that the State
2	will use to identify disadvantaged communities;
3	"(B) a description of the institutional, regu-
4	latory, financial, tax, or legal factors at the Fed-
5	eral, State, or local level that affect identified af-
6	fordability criteria; and
7	"(C) a description of how the State will use
8	the authorities and resources under this sub-
9	section to assist communities meeting the identi-
10	fied criteria.".
11	SEC. 10. ADMINISTRATION OF STATE LOAN FUNDS.
12	Section 1452(g) (42 U.S.C. 300j-12(g)) is amended—
13	(1) in paragraph (2)—
14	(A) in the first sentence, by striking "up to
15	4 percent of the funds allotted to the State under
16	this section" and inserting ", for each fiscal
17	year, an amount that does not exceed the sum of
18	the amount of any fees collected by the State for
19	use in covering reasonable costs of administra-
20	tion of programs under this section, regardless of
21	the source, and an amount equal to the greatest
22	of \$400,000, ½ of one percent of the current
23	valuation of the State loan fund, or 6 percent of
24	all grant awards to the State loan fund under
25	this section for the fiscal year,";

1	(B) by striking "1419," and all that follows
2	through "1993." and inserting "1419."; and
3	(C) in the matter following subparagraph
4	(D), by striking "2 percent" and inserting "4
5	percent"; and
6	(2) by adding at the end the following:
7	"(5) Transfer of funds.—
8	"(A) In general.—The Governor of a
9	State may—
10	"(i) reserve for any fiscal year not
11	more than the lesser of—
12	"(I) 33 percent of a capitalization
13	grant made under this section; or
14	"(II) 33 percent of a capitaliza-
15	tion grant made under section 601 of
16	the Federal Water Pollution Control
17	Act; and
18	"(ii) add the funds so reserved to any
19	funds provided to the State under this sec-
20	tion or section 601 of the Federal Water
21	Pollution Control Act.
22	"(B) State matching funds.—Funds re-
23	served under this paragraph shall not be consid-
24	ered for purposes of calculating the amount of a
25	State contribution required by subsection (e) of

1	this section or section 602(b) of the Federal
2	Water Pollution Control Act.".
3	SEC. 11. STATE REVOLVING LOAN FUNDS FOR AMERICAN
4	SAMOA, NORTHERN MARIANA ISLANDS,
5	GUAM, AND THE VIRGIN ISLANDS.
6	Section 1452(j) (42 U.S.C. 300j–12(j)) is amended by
7	striking "0.33 percent" and inserting "1 percent".
8	SEC. 12. AUTHORIZATION OF APPROPRIATIONS.
9	Subsection (m) of section 1452 $(42$ U.S.C. $300j-12)$ is
10	amended to read as follows:
11	"(m) Authorization of Appropriations.—
12	"(1) In general.—There are authorized to be
13	appropriated to carry out this section—
14	"(A) \$1,400,000,000 for fiscal year 2011;
15	"(B) \$1,600,000,000 for fiscal year 2012;
16	and
17	"(C) \$1,800,000,000 for fiscal year 2013.
18	"(2) AVAILABILITY.—Amounts made available
19	pursuant to this subsection shall remain available
20	$until\ expended.$
21	"(3) Reservation for needs surveys.—Of
22	the amount made available under paragraph (1) to
23	carry out this section for a fiscal year, the Adminis-
24	trator may reserve not more than \$1,000,000 per year

- 1 to pay the costs of conducting needs surveys under 2 subsection (h).". 3 SEC. 13. NEGOTIATION OF CONTRACTS. 4 Section 1452 (42 U.S.C. 300j–12), as amended, is further amended by adding at the end the following: 6 "(t) Negotiation of Contracts.—For community water systems serving communities with populations of 8 more than 10,000 individuals, a contract to be carried out using funds made available through a capitalization grant 10 under this section for program management, construction management, feasibility studies, preliminary engineering, design, engineering, surveying, mapping, or architectural 12 or related services shall be negotiated in the same manner 14 as---15 "(1) a contract for architectural and engineering 16 services is negotiated under chapter 11 of title 40, 17 United States Code; or 18 "(2) a contract subject to an equivalent State or 19 local qualifications-based requirement (as determined 20 by the Governor of the State).". 21 SEC. 14. AFFORDABILITY OF NEW STANDARDS. 22 (a) Treatment Technologies for Small Public
- 23 Water Systems.—Clause (ii) of section 1412(b)(4)(E) (42)
- $U.S.C.\ 300g-1(b)(4)(E)$) is amended by adding at the end
- the following: "If no technology, treatment technique, or

1	other means is included in a list under this subparagraph
2	for a category of small public water systems, the Adminis-
3	trator shall periodically review the list and supplement it
4	when new technology becomes available.".
5	(b) Assistance for Disadvantaged Commu-
6	NITIES.—
7	(1) In general.—Subparagraph (E) of section
8	1452(a)(1) (42 U.S.C. 300j–12(a)(1)) is amended—
9	(A) by striking "except that the Adminis-
10	trator may reserve" and inserting "except that—
11	"(i) in any year in which enforcement
12	of a new national primary drinking water
13	standard begins, the Administrator may use
14	the remaining amount to make grants to
15	States whose public water systems are dis-
16	proportionately affected by the new stand-
17	ard for the provision of assistance under
18	subsection (d) to such public water systems;
19	"(ii) the Administrator may reserve";
20	and
21	(B) by striking "and none of the funds real-
22	lotted" and inserting "; and
23	"(iii) none of the funds reallotted".
24	(2) Elimination of Certain Provisions.—

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                  (A) Section 1412(b) (42 U.S.C. 300g–1(b))
 2
             is amended by striking paragraph (15).
 3
                  (B) Section 1415 (42 U.S.C. 300q-4) is
 4
             amended by striking subsection (e).
 5
             (3) Conforming amendment.—Subparagraph
 6
        (B) of section 1414(c)(1) (42 U.S.C. 300q-3(c)(1)(B))
        is amended by striking "(a)(2), or (e)" and inserting
 7
        "or (a)(2)".
 8
    SEC. 15. FOCUS ON LIFECYCLE COSTS.
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        Section 1412(b)(4) (42 U.S.C. 300g-1(b)(4)) is amend-
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    ed—
             (1) in subparagraph (D), by striking "taking
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        cost into consideration" and inserting
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        lifecycle costs, including maintenance, replacement,
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        and avoided costs, into consideration"; and
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             (2) in the matter preceding subclause (I) in sub-
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        paragraph (E)(ii), by inserting "taking lifecycle costs,"
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        including maintenance, replacement, and avoided
19
        costs, into consideration," after "as determined by the
20
        Administrator in consultation with the States,".
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    SEC. 16. ENFORCEMENT.
22
        (a) Advice and Technical Assistance.—Section
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    1414 (42 U.S.C. 300g-3) is amended—
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             (1) in the matter following clause (ii) in sub-
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        section (a)(1)(A), by striking "and provide such ad-
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1	vice and technical assistance to such State and public
2	water system as may be appropriate to bring the sys-
3	tem into compliance with the requirement by the ear-
4	liest feasible time"; and
5	(2) in subsection (a)(1), by adding at the end the
6	following:
7	"(C) At any time after providing notice of a violation
8	to a State and public water system under subparagraph
9	(A), the Administrator may provide such advice and tech-
10	nical assistance to such State and public water system as
11	may be appropriate to bring the system into compliance
12	with the requirement by the earliest feasible time. In decid-
13	ing whether the provision of advice or technical assistance
14	is appropriate, the Administrator may consider the poten-
15	tial for the violation to result in serious adverse effects to
16	human health, whether the violation has occurred continu-
17	ously or frequently, and the effectiveness of past technical
18	assistance efforts.".
19	(b) Additional Inspections.—
20	(1) In General.—Section 1414 (42 U.S.C.
21	300g-3) is amended—
22	(A) by redesignating subsections (d) through
23	(i) as subsections (e) through (j), respectively;
24	and

1	(B) by inserting after subsection (c) the fol-
2	lowing:
3	"(d) Additional Inspections Following Viola-
4	TIONS.—
5	"(1) In general.—The Administrator shall, by
6	regulation, and after consultation with the States,
7	prescribe the number, frequency, and type of addi-
8	tional inspections to follow any violation requiring
9	notice under subsection (c). Regulations under this
10	subsection shall—
11	"(A) take into account—
12	"(i) differences between violations that
13	are intermittent or infrequent and viola-
14	tions that are continuous or frequent;
15	"(ii) the seriousness of any potential
16	adverse health effects that may be involved;
17	and
18	"(iii) the number and severity of past
19	violations by the public water system; and
20	"(B) specify procedures for inspections fol-
21	lowing a violation by a public water system that
22	has the potential to have serious adverse effects
23	on human health as a result of short-term expo-
24	sure.

1	"(2) State primary enforcement responsi-
2	BILITY.—Nothing in this subsection shall be construed
3	or applied to modify the requirements of section
4	1413.".
5	(2) Conforming amendments.—
6	(A) Subsections $(a)(1)(B)$, $(a)(2)(A)$, and
7	(b) of section 1414 (42 U.S.C. 300g-3) are
8	amended by striking "subsection (g)" each place
9	it appears and inserting "subsection (h)".
10	(B) Section 1448(a) is amended by striking
11	" $1414(g)(3)(B)$ " and inserting " $1414(h)(3)(B)$ ".
12	SEC. 17. REDUCING LEAD IN DRINKING WATER.
13	(a) In General.—Section 1417 (42 U.S.C. 300g-6)
14	is amended—
15	(1) by adding at the end of subsection (a) the fol-
16	lowing:
17	"(4) Exemptions.—The prohibitions in para-
18	graphs (1) and (3) shall not apply to—
19	"(A) pipes, pipe fittings, plumbing fittings,
20	or fixtures, including backflow preventers, that
21	are used exclusively for nonpotable services such
22	as manufacturing, industrial processing, irriga-
23	tion, outdoor watering, or any other uses where
24	the water is not anticipated to be used for
25	human consumption; or

1	"(B) toilets, bidets, urinals, fill valves,
2	flushometer valves, tub fillers, shower valves,
3	service saddles, or water distribution main gate
4	valves that are 2 inches in diameter or larger.";
5	and
6	(2) by amending subsection (d) to read as fol-
7	lows:
8	"(d) Definition of Lead Free.—
9	"(1) In general.—For the purposes of this sec-
10	tion, the term 'lead free' means—
11	"(A) not containing more than 0.2 percent
12	lead when used with respect to solder and flux;
13	and
14	"(B) not more than a weighted average of
15	0.25 percent lead when used with respect to the
16	wetted surfaces of pipes, pipe fittings, plumbing
17	fittings, and fixtures.
18	"(2) CALCULATION.—The weighted average lead
19	content of a pipe, pipe fitting, plumbing fitting, or
20	fixture shall be calculated by using the following for-
21	mula: For each wetted component, the percentage of
22	lead in the component shall be multiplied by the ratio
23	of the wetted surface area of that component to the
24	total wetted surface area of the entire product to ar-
25	rive at the weighted percentage of lead of the compo-

- 1 nent. The weighted percentage of lead of each wetted
- 2 component shall be added together, and the sum of
- 3 these weighted percentages shall constitute the weight-
- 4 ed average lead content of the product. The lead con-
- 5 tent of the material used to produce wetted compo-
- 6 nents shall be used to determine compliance with
- 7 paragraph (1)(B). For lead content of materials that
- 8 are provided as a range, the maximum content of the
- 9 range shall be used.".
- 10 (b) Effective Date.—The provisions of subsections
- 11 (a)(4) and (d) of section 1417 of the Safe Drinking Water
- 12 Act, as added by this section, apply beginning on the day
- 13 that is 36 months after the date of the enactment of this
- 14 *Act*.
- 15 SEC. 18. ENDOCRINE DISRUPTOR SCREENING PROGRAM.
- 16 Section 1457 (42 U.S.C. 300j-17) is amended to read
- 17 as follows:
- 18 "ENDOCRINE DISRUPTOR SCREENING PROGRAM
- "Sec. 1457. (a) Testing of Substances.—
- 20 "(1) In General.—In carrying out the screen-
- 21 ing program under section 408(p) of the Federal
- 22 Food, Drug, and Cosmetic Act, the Administrator
- shall provide for the testing of substances described in
- 24 paragraph (2) in addition to the substances described
- in section 408(p)(3) of such Act.

1	"(2) Covered substance is
2	subject to testing pursuant to paragraph (1) if—
3	"(A) the substance may be found in sources
4	of drinking water; and
5	"(B) the Administrator determines that a
6	substantial population may be exposed to such
7	substance.
8	"(3) Substances already subject to test-
9	ING.—Notwithstanding paragraph (2), a substance is
10	not subject to testing pursuant to paragraph (1) if—
11	"(A) the substance is already subject to
12	evaluation determined by the Administrator to
13	be equivalent to testing pursuant to paragraph
14	(1); or
15	"(B) the Administrator has already deter-
16	mined the effect of the substance on the endocrine
17	system.
18	"(4) Substances derived from degradation
19	OR METABOLISM OF ANOTHER SUBSTANCE.—If a sub-
20	stance subject to testing pursuant to paragraph (1)
21	(in this paragraph referred to as the 'covered sub-
22	stance') is derived from the degradation or metabo-
23	lism of another substance, or is used in or generated
24	by the manufacture of another substance, the Admin-
25	istrator shall provide for such testing of the covered

1	substance by the importer or manufacturer of the
2	other substance.
3	"(b) Identification and Testing of Endocrine
4	DISRUPTING SUBSTANCES THAT MAY BE IN DRINKING
5	Water.—
6	"(1) Identification.—Not later than 1 year
7	after the date of the enactment of the Assistance,
8	Quality, and Affordability Act of 2010, after oppor-
9	tunity for comment, the Administrator shall pub-
10	lish—
11	"(A) a list of no fewer than 100 substances
12	for testing pursuant to subsection (a)(1) (in ac-
13	cordance with the schedule specified in para-
14	graph (3)); and
15	"(B) a plan for the identification of addi-
16	tional substances for testing pursuant to sub-
17	section (a)(1), and a schedule for issuing test or-
18	ders for all such additional substances by not
19	later than 10 years after the date of the enact-
20	ment of the Assistance, Quality, and Afford-
21	ability Act of 2010, with the goal of testing, at
22	a minimum and consistent with subsection (a),
23	all substances that have been placed on the
24	Drinking Water Preliminary Contaminant Can-

1	didate List published pursuant to section
2	1412(b)(1)(B)(i).
3	In publishing the plan and schedule required by sub-
4	paragraph (B), the Administrator shall obtain advice
5	and direction from the Science Advisory Board.
6	"(2) Prioritization; considerations.—In se-
7	lecting substances for listing under paragraph (1)(A)
8	or identification pursuant to the plan under para-
9	$graph\ (1)(B),\ the\ Administrator$ —
10	"(A) shall prioritize the selection of sub-
11	stances that pose the greatest public health con-
12	cern, using the best available science and taking
13	into consideration (among other factors of public
14	health concern) the effect of such substances on
15	subgroups that comprise a meaningful portion of
16	the general population (such as infants, children,
17	pregnant women, the elderly, individuals with a
18	history of serious illness, and other subpopula-
19	tions) that are identifiable as being at greater
20	risk of adverse health effects due to exposure to
21	substances in drinking water; and
22	"(B) shall take into consideration—
23	"(i) available information on the ex-
24	tent of potential public exposures to the sub-
25	stances through drinking water; and

1	"(ii) the Drinking Water Preliminary
2	Contaminant Candidate List published pur-
3	suant to section $1412(b)(1)(B)(i)$.
4	"(3) Schedule.—After publication of the list
5	under paragraph (1)(A), the Administrator shall
6	issue test orders for—
7	"(A) at least 25 substances on the list by the
8	end of each year during the 4-year period fol-
9	lowing the date of the enactment of the Assist-
10	ance, Quality, and Affordability Act of 2010;
11	and
12	"(B) all substances on the list by the end of
13	such 4-year period.
14	"(c) Testing Protocol Process.—
15	"(1) In general.—Not later than 2 years after
16	the date of the enactment of the Assistance, Quality,
17	and Affordability Act of 2010, the Administrator
18	shall, after opportunity for comment, and after ob-
19	taining advice and direction from the Science Advi-
20	sory Board, publish guidance on developing and up-
21	dating protocols for testing of possible endocrine
22	disruptors that may be found in sources of drinking
23	water. The guidance shall specify—

"(A) the manner in which the Adminis-
trator will evaluate and, where necessary, revise
such protocols;
"(B) the manner in which the Adminis-
trator will determine when testing of substances
will be required; and
"(C) the procedures by which other scientif-
ically relevant information can be used in lieu
of some or all of the information that otherwise
would be collected pursuant to testing under sec-
tion 408(p) of the Federal Food, Drug, and Cos-
$metic\ Act.$
"(2) Minimum contents.—The procedures spec-
ified pursuant to paragraph (1)(C) shall ensure that
the Administrator may use information that is pre-
pared or provided by any person (including a reg-
istrant, manufacturer, or importer of a substance for
which testing is required, and any other entity) and
shall apply equally with respect to any such person.
"(3) Amendments.—The Administrator may,
after opportunity for comment, and after obtaining
advice and direction from the Science Advisory
Board, amend any guidance published pursuant to

24

 $this\ subsection.$

1 "(d) Revision of Testing Protocols.—Not later than 2 years after the date of the enactment of the Assist-3 ance, Quality, and Affordability Act of 2010, the Administrator shall, after opportunity for comment, determine whether sufficient scientific information has been developed 6 to warrant updating the screening protocols developed under section 408(p) of the Federal Food, Drug, and Cos-8 metic Act for substances that may be found in sources of drinking water. Not later than 5 years after the date of 10 the enactment of the Assistance, Quality, and Affordability Act of 2010 and every 3 years thereafter, the Administrator shall determine, consistent with the guidance published under subsection (c), whether to revise screening protocols 14 under such section for substances that may be found in 15 sources of drinking water based on significant improvements in the sensitivity, accuracy, reliability, reproduc-16 ibility, or efficiency of such protocols, or a reduction in the 18 number of animals required to conduct such protocols. 19 Whenever the Administrator revises such a protocol, the Administrator shall also determine, after obtaining advice and 20 21 direction from the Science Advisory Board, whether any substance that has already been subjected to testing should be tested using the revised protocol.

1	"(e) Valid Scientific Data.—Any testing protocols
2	pursuant to this section shall be designed to produce sci-
3	entific results that are based on—
4	"(1) verifiable measurements with sufficiently
5	small error rates;
6	"(2) well-controlled measurements whose inter-
7	pretation is not confounded by extraneous influences;
8	and
9	"(3) results that are repeatable by independent
10	scientists.
11	"(f) Results of Testing.—
12	"(1) Publication of data evaluation
13	RECORDS.—Not later than 6 months after receipt of
14	testing results for a substance that may be found in
15	sources of drinking water, the Administrator shall
16	prepare and, consistent with subsection (g), publish
17	data evaluation records for such results in a publicly
18	searchable database.
19	"(2) Administrative action.—Not later than 6
20	months after receipt of test results that determine the
21	endocrine-related effects caused by a substance that
22	may be found in sources of drinking water, the Ad-
23	ministrator shall—

"(A) determine whether to take action re-1 2 lated to the substance pursuant to the agency's 3 statutory authority; and 4 "(B) consistent with subsection (g), publish 5 such determination in a publicly searchable 6 database. 7 Nothing in this section shall be construed to affect the 8 Administrator's authority to take action under other 9 provisions of law. 10 "(3) Structured evaluation framework.— 11 To assess the overall weight of the evidence and rel-12 evance to human health of results of testing for sub-13 stances that may be found in sources of drinking 14 water, the Administrator shall develop and use a 15 structured evaluative framework consisting of science-16 based criteria, consistent with the protection of public 17 health, for systematically evaluating endocrine mode 18 of action and for determining data relevance, quality, 19 and reliability. 20 "(q) Public Database.—Beginning not later than 21 180 days after the date of the enactment of the Assistance, 22 Quality, and Affordability Act of 2010 and consistent with 23 section 552 of title 5, United States Code, the Administrator shall publish, in electronic format, a publicly searchable database that contains information regarding the testing

- 38 program. Not later than 30 days after the date on which the information becomes available, the Administrator shall 3 ensure that, at a minimum, the database— 4 "(1) identifies the substances selected for testing 5 under the program; and 6 "(2) includes the documents and information 7 pertaining to the status of testing activities for each 8 such substance, including test orders, deadlines for 9 submission, the Environmental Protection Agency's 10 data evaluation records, any scientific information on 11 which the Administrator based actions under sub-12 section (f), the Administrator's determination under 13 subsection (f) on whether action will be taken under 14 other statutory authority, and the summary of chem-15 ical test results.
- 16 "(h) Petition for Inclusion of a Substance in 17 the Program.—
- "(1) In GENERAL.—Any person may submit a

 petition to the Administrator to add a substance to

 the list under subsection (b)(1)(A) or identify a substance pursuant to the plan under subsection

 (b)(1)(B).
- 23 "(2) Specification of facts.—Any petition 24 under paragraph (1) shall specify the facts that are

- claimed to establish that an action described in para graph (1) is warranted.
- "(3) Administrative action.—Not later than 3 90 days after the filing of a petition described under 5 paragraph (1), the Administrator shall determine 6 whether the petition has established that an action de-7 scribed in paragraph (1) is warranted and shall 8 grant or deny the petition. If the Administrator 9 grants such petition, the Administrator shall promptly add the substance to the list under subsection 10 11 (b)(1)(A) or identify the substance pursuant to the 12 plan under subsection (b)(1)(B), as applicable. If the 13 Administrator denies the petition, the Administrator 14 shall publish the reasons for such denial in the Fed-15 eral Register.
- 16 "(i) Coordination With Other Federal Agen-17 Cies.—After the Administrator—
- 18 "(1) requires testing of a substance that may be 19 found in sources of drinking water, or
- "(2) based in whole or in part on the results of testing of such a substance, takes action related to the substance pursuant to the agency's statutory authority,
- 24 the Administrator shall give notice of such testing or action
- 25 to Federal agencies which are authorized by other provi-

1	sions of law to regulate the substance or products, materials,
2	medications, processes, or practices that use the substance.
3	"(j) Reporting Requirement.—Not later than 1
4	year after the date of the enactment of the Assistance, Qual-
5	ity, and Affordability Act of 2010 and every 3 years there-
6	after, the Administrator shall provide a report to the Com-
7	mittee on Energy and Commerce of the House of Represent-
8	atives and the Committee on Environment and Public
9	Works of the Senate that describes—
10	"(1) progress made in identifying and testing
11	potential endocrine disruptors as well as plans for fu-
12	ture activities;
13	"(2) any change in screening or testing method-
14	ology and evaluation or criteria for evaluating sci-
15	entifically relevant information;
16	"(3) actions taken to ensure communication and
17	sharing of scientific information with other Federal
18	agencies and the public; and
19	"(4) any deviations from the plan or schedule
20	published under subsection $(b)(1)(B)$ as well as the
21	reasons therefor.
22	"(k) Testing Consortia, Compensation, and Com-
23	PLIANCE.—
24	"(1) In general.—Any person required by the
25	Administrator to conduct testing of an endocrine

1	disruptor that may be found in sources of drinking
2	water may—
3	"(A) submit, on its own, data in response
4	to an order for such testing; and
5	"(B) form (on a voluntary basis) a consor-
6	tium in order to satisfy the requirements of one
7	or more orders for such testing.
8	"(2) Reliance on consortium submissions.—
9	Each member of a consortium described in paragraph
10	(1)(B) shall have full rights to rely on all submissions
11	of the consortium to satisfy the requirements of any
12	order for testing, but continues to be individually sub-
13	ject to such requirements.
14	"(3) Sharing of costs.—
15	"(A) In general.—Each member of a con-
16	$sortium\ described\ in\ paragraph\ (1)(B)\ shall$
17	share the applicable costs according to appro-
18	priate arrangements established by the consor-
19	tium members.
20	"(B) BINDING OFFER.—Whenever, to satisfy
21	the requirements of one or more orders for test-
22	ing, any person offers to form or join a consor-
23	tium described in paragraph (1)(B), or offers
24	compensation to a person that has already sub-
25	mitted data to the Administrator satisfying an

1	order for testing, such offer shall constitute a
2	binding offer to share an appropriate portion of
3	the applicable costs.
4	"(C) Applicable costs.—In this sub-
5	section, the term 'applicable costs' includes the
6	costs—
7	"(i) incurred to generate and report
8	information to comply with an order for
9	testing; or
10	"(ii) associated with the organization
11	and administration of the consortium.
12	"(4) Dispute resolution.—
13	"(A) In General.—In the event of any dis-
14	pute about an appropriate share or a fair meth-
15	od of determining an appropriate share of appli-
16	cable costs of the testing requirements in a test
17	order, any person involved in the dispute may
18	initiate binding arbitration proceedings by re-
19	questing the Federal Mediation and Conciliation
20	Service to appoint an arbitrator from the roster
21	of arbitrators maintained by such Service or a
22	hearing with a regional office of the American
23	Arbitration Association. A copy of the request

shall be sent to each person from whom the re-

24

1 questing party seeks compensation or who seeks 2 compensation from that party.

> "(B) No review of findings and determination of the arbitrator in a dispute initiated pursuant to subparagraph (A) shall be final and conclusive, and no official or court of the United States shall have power or jurisdiction to review any such findings and determination, except in the case of fraud, misrepresentation, or other misconduct by one of the parties to the arbitration or by the arbitrator.

> "(C) Payment of fee and expenses.—
> The parties to arbitration initiated pursuant to subparagraph (A) shall share equally in the payment of the fee and expenses of the arbitrator.

"(5) Enforcement.—If the Administrator determines that any person seeking to comply with an order for testing by relying on a submission made by a consortium or an original data submitter has failed to make an offer in accordance with paragraph (3)(B), to participate in an arbitration proceeding under paragraph (4), or to comply with the terms of an agreement or arbitration decision concerning sharing of applicable costs under paragraph (3), that per-

son is deemed to have failed to comply with an order under subparagraph (A) of section 408(p)(5) of the Federal Food, Drug, and Cosmetic Act for purposes of subparagraphs (B) and (C) of such section.

"(1) DEFINITIONS.—In this section:

"(1) The term 'endocrine disruptor' means an exogenous agent or mixture of agents that interferes or alters the synthesis, secretion, transport, metabolism, binding action, or elimination of hormones that are present in the body and are responsible for homeostasis, growth, neurological signaling, reproduction and developmental process, or any other effect that the Administrator has designated as an 'endocrine effect' pursuant to section 408(p)(1) of the Federal Food, Drug, and Cosmetic Act.

"(2) The term 'testing' means the testing of a substance pursuant to the screening program under section 408(p) of the Federal Food, Drug, and Cosmetic Act, including a test of a substance that is intended to identify substances that have the potential to interact with the endocrine system or that is intended to determine the endocrine-related effects caused by such substance and obtain information about effects at various doses.

1	"(m) Authorization of Appropriations.—To					
2	carry out this section, there is authorized to be appropriated					
3	\$5,000,000 for each of fiscal years 2011 through 2015.".					
4	SEC. 19. PRESENCE OF PHARMACEUTICALS AND PERSONAL					
5	CARE PRODUCTS IN SOURCES OF DRINKING					
6	WATER.					
7	Subsection (a) of section 1442 (42 U.S.C. 300j-1) is					
8	amended by adding at the end the following:					
9	"(11) Presence of Pharmaceuticals and Per-					
10	SONAL CARE PRODUCTS IN SOURCES OF DRINKING					
11	Water.—					
12	"(A) Study.—The Administrator shall carry out					
13	a study on the presence of pharmaceuticals and per-					
14	sonal care products in sources of drinking water,					
15	which shall—					
16	"(i) identify pharmaceuticals and personal					
17	care products that have been detected in sources					
18	of drinking water and the levels at which such					
19	pharmaceuticals and personal care products have					
20	been detected;					
21	"(ii) identify the sources of pharmaceuticals					
22	and personal care products in sources of drink-					
23	ing water, including point sources and nonpoint					
24	sources of pharmaceutical and personal care					
25	products:					

1	"(iii) identify the effects of such products on
2	humans, the environment, and the safety of
3	drinking water; and
4	"(iv) identify methods to control, limit,
5	treat, or prevent the presence of such products.
6	"(B) Consultation.—The Administrator shall
7	conduct the study described in subparagraph (A) in
8	consultation with the Secretary of Health and
9	Human Services (acting through the Commissioner of
10	Food and Drugs), the Director of the United States
11	Geological Survey, the heads of other appropriate
12	Federal agencies (including the National Institute of
13	Environmental Health Sciences), and other interested
14	stakeholders (including manufacturers of pharma-
15	ceuticals and personal care products and consumer
16	groups and advocates).
17	"(C) Report.—Not later than 2 years after the
18	date of the enactment of this paragraph, the Adminis-
19	trator shall submit to the Congress a report on the re-
20	sults of the study carried out under this paragraph.
21	"(D) Definitions.—In this paragraph:
22	"(i) The term 'personal care product' has
23	the meaning given the term 'cosmetic' in section
24	201 of the Federal Food, Drug, and Cosmetic
25	Act.

1	"(ii) The term 'pharmaceutical' has the						
2	meaning given the term 'drug' in section 201 o						
3	the Federal Food, Drug, and Cosmetic Act.".						
4	SEC. 20. ELECTRONIC REPORTING OF COMPLIANCE MON						
5	TORING DATA TO THE ADMINISTRATOR.						
6	(a) Requirement.—Section 1414 (42 U.S.C. 300g-3),						
7	as amended, is further amended by adding at the end the						
8	following:						
9	"(k) Electronic Reporting of Compliance Mon						
10	TORING DATA TO THE ADMINISTRATOR.—The Adminis-						
11	trator shall by rule establish requirements for—						
12	2. "(1) electronic submission by public water sy						
13	tems of all compliance monitoring data—						
14	"(A) to the Administrator; or						
15	"(B) with respect to public water systems is						
16	a State which has primary enforcement response						
17	bility under section 1413, to such State; and						
18	"(2) electronic submission to the Administrator						
19	by each State which has primary enforcement respon-						
20	sibility under section 1413 of all compliance moni-						
21	toring data submitted to such State by public water						
22	systems pursuant to paragraph (1)(B).".						
23	(b) Final Rule.—Not later than 12 months after the						
24	date of the enactment of this Act, the Administrator of the						
25	Environmental Protection Agency shall issue a final rule						

- 1 to carry out section 1414(k) of the Safe Drinking Water
- 2 Act, as added by subsection (a).

Union Calendar No. 297

111TH CONGRESS H. R. 5320

[Report No. 111-524]

A BILL

To amend the Safe Drinking Water Act to increase assistance for States, water systems, and disadvantaged communities; to encourage good financial and environmental management of water systems; to strengthen the Environmental Protection Agency's ability to enforce the requirements of the Act; to reduce lead in drinking water; to strengthen the endocrine disruptor screening program; and for other purposes.

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed